

SETTING MILLAGE RATES



Updated February, 2024

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The requirements and the procedures discussed in this book and in the millage workshops are required by state law. The Legislative Auditor’s Office does not establish the requirements or have the authority to waive the requirements.

The information included in this book is for informational purposes only. Final decisions about procedures or the law should be made in consultation with the entity’s attorney.

DEFINITIONS

Actual Levy a/k/a Authorized Rate

The millage rate levied and collected in a particular tax year.

Ad Valorem

According to value

Taxes are assessed a dollar amount according to property value.

Adjusted Millage Rate

The actual levy a/k/a authorized rate levied the year prior to reassessment as adjusted by reassessment.

Adjusted Maximum Millage

The adjusted maximum millage is the maximum authorized millage as adjusted by reassessment.

If the actual levy and the maximum authorized levy are different, both rates are adjusted at reassessment.

Any rate up to and including the adjusted maximum millage may be levied without going through the roll forward process.

Maximum Authorized Levy

The maximum millage rate that may be levied in a tax year that:

- The millage rate approved by the voters before reassessment has occurred.
- The millage rate as adjusted by reassessment (if a decrease in property value was the result at reassessment).
- The "prior's year's maximum" after reassessment (if an increase in property value was the result at reassessment).
- The "prior year's maximum" will only be available until the next reassessment occurs.

Mill

1/10 of one cent (or \$1.00 per one thousand of assessed value).

Procès Verbal

A detailed, authenticated written report of a proceeding or election.

Reassessment (a/k/a reappraisal)

Reassessment is the process mandated by the Louisiana Constitution to revalue all property subject to taxation.

Reassessment adjusts the millage rate upward or downward depending on property value.

- It is to keep the total amount of ad valorem taxes collected by a taxing authority the same as the preceding year.
- The adjusted millage rates as fixed in the reassessment shall remain in effect unless changed by law.

Bond millages are not affected by reassessment.

Roll Forward

Increasing the millage rate after reassessment from the adjusted maximum millage rate to a rate not in excess of the “prior year’s maximum.”

Roll forward only occurs when the taxable property value increases at reassessment.

LAWS

Art. VII, §18(F) of the La Const.*

Requires all property subject to taxation to be reappraised and valued at least once every four (4) years.

*Reassessment is done under the authority of each parish Assessor and/or the Louisiana Tax Commission.

Art. VII, § 23(B)**(C) and (D) of the La Const.

(B)** Mandates the adjustment of ad valorem taxes either upward or downward depending on property values.

(C) Authorizes increases in the millage rates after reassessment but not in excess of the prior year's maximum millage – also known as rolling forward.

(D) Reassessment does not apply to millage rates levied for the payment of general obligation bonds.

**Using the assessed values calculated by the Assessors, the Legislative Auditor's Office adjusts the millage rates.

R.S. 47:1705(A)

Requires all tax recipient agencies of ad valorem taxes of every parish, excluding Orleans, to adopt an ordinance or resolution each year with the millage rate to be applied to the assessed value. The authorizing ordinances or resolutions are required to be furnished to the assessor and the legislative auditor no later than June 1 of each year and no later than September 1 of each year for St. Charles Parish only.

R.S. 11:1481(1)(a)(ii)(aa)

Requires all tax recipient agencies of ad valorem taxes of every parish to adopt an ordinance or resolution each year with the millage rate to be applied to the assessed value. The authorizing ordinances or resolutions are required to be furnished to the assessor and the legislative auditor no later than June 1 of each year.

R.S. 47:1705(B)

Authorizes increases in millage rates after reassessment to millage rates not exceeding the prior year's maximum and sets forth additional notice requirements.

[R.S. 47:1705.1\(A\)](#)

The provisions of this Section shall apply to any parish with a population between two hundred forty-five thousand and two hundred sixty-five thousand according to the most recent federal decennial census.

[R.S. 47:1705.1\(B\)](#)

Requires public hearings and meetings for all non-elected taxing authorities, which are subject to the provisions of R.S. 47:1705.1(A) with respect to increases in millage rates without voter approval, to be held at the usual meeting location of the parish governing authority. This includes meetings at which a vote is to be taken on a proposed millage rate increase for the ensuing year above the rate levied for that millage in the immediately preceding year. The parish governing authority is in charge of scheduling dates and times for such public hearings and public meetings.

[R.S. 47:1993\(A\)\(4\)](#)

Municipalities that prepare their own tax rolls and assessment lists, upon approval of these rolls by the parish governing authorities as boards of reviewers, shall prepare and submit to the Louisiana Tax Commission and the legislative auditor its millage rates and assessed valuation of property.

[R.S. 42:11 - 28 \[R.S. 42:11, et seq.\]](#)

Every meeting of any public body shall be open to the public unless closed pursuant to [R.S. 42:16](#), [R.S. 42:17](#), or [R.S. 42:18](#).

[R.S. 42:14\(E\)](#)

Provides public meeting exceptions to allow any member of the public with a disability recognized by the Americans with Disabilities Act or a designated caregiver to participate in public meetings via teleconference or video conference.

[R.S. 42:17.1](#)

Provides an exception to allow for public meetings to occur via teleconference or video conference during a gubernatorially declared disaster or emergency.

[R.S. 42:17.2.1](#)

Provides that a member of a public body who has a disability recognized by the ADA *shall* be allowed to participate and vote in a meeting via electronic means as defined in R.S. 42:17.2 (video or teleconference).

R.S. 42:20(A)

Requires all public bodies to keep written minutes of all open meetings.

R.S. 42:20(B)

Enacted by Act 628 of the 2014 Regular Session, requires the public body to post a copy of the minutes on their website, if they have one, and maintain the copy of those minutes on the website for at least three months after posting.

R.S. 42:23(A)

Amended and reenacted by Act 363 of the 2013 Regular Session requires any nonelected board or commission that has the authority to levy a tax to video or audio record, film, or broadcast live all proceedings in a public meeting.

R.S. 44:36(F)

Amended and reenacted by 363 of the 2013 Regular Session requires all existing records and records accumulated pursuant to [R.S. 42:23](#) to be preserved or maintained for a period of at least 2 years from the date on which the public record was made.

R.S. 18:1285

Amended by Act 283 of the 2012 Regular Session provides that notice of an election be given. If the notice is relative to an election which affects ad valorem taxes, the notice shall also state that a portion of the monies collected shall be remitted to certain state and statewide retirement systems in the manner required by the law.

R.S. 18:1293

Amended by Act 283 of the 2012 Regular Session provides that the governing authority ordering the election shall preserve a procès verbal. If the election affects ad valorem taxes, the governing authority shall include a copy of the notice of election and proof of publication of the notice in the procès verbal. The governing authority shall forward a copy of the procès verbal to the Secretary of State, who shall record it.

Art. VI, § 33(B) of the La Const.

The full faith and credit of a political subdivision is hereby pledged to the payment of general obligation bonds issued by it under this constitution or the statute or proceedings pursuant to which they are issued. The governing authority of the issuing political subdivision shall levy and collect or cause to be levied and collected on all taxable property in the political subdivision ad valorem taxes sufficient to pay principal and interest and redemption premiums, if any, on such bonds as they mature.

R.S. 24:513(O)

Requires the legislative auditor to annually review, calculate and certify the amount due to each public retirement system as provided by law. It also requires the legislative auditor to submit to each sheriff or tax collector a report setting forth the certified amounts due from each taxing recipient body to each public retirement system.

R.S. 13:5565

Requires each sheriff or tax collector to deduct the amount certified by the legislative auditor pursuant to [R.S. 24:513\(O\)](#) and remit that amount of money to the appropriate public retirement system as provided by law.

OPEN MEETINGS LAW

[Art. XII, § 3 of the La Const.](#)

“No person shall be denied the right to observe the deliberations of public bodies and examine public documents, except in cases established by law.”

Foundation for the Open Meetings Law and Public Records Law often called the “**Sunshine Laws.**”

[R.S. 42:12](#)

The provisions of the **Open Meetings Law** shall be construed liberally in favor of public observation and participation in the deliberations and decision making of public policy.

Requires a copy of the **Open Meetings Law** to be posted by all public bodies.

[R.S. 42:13](#)

Defines a meeting as:

To deliberate or act on a matter over which the public body has supervision, control, jurisdiction, or advisory power.

The public body or public official to receive information regarding a matter over which the public body has supervision, control, jurisdiction or advisory power.

Does not include chance meetings or social gatherings at which no vote or other action is taken, such as formal or informal polling of members; however, such gatherings should be avoided if possible.

Defines a quorum as:

A simple majority of the total membership of a public body

- Often incorrectly identified as 50% +1.
- Specific statutory definition of quorum for a public body can be higher or lower than the default definition.
- Vacant positions count in determining quorum.

Public bodies should be aware that violations often occur when discussions happen through a “**walking quorum.**”

[R.S. 42:14](#)

Every meeting of a public body must be open to the public unless the law specifically provides an exception such as executive sessions under [R.S. 42:16](#), [42:17](#), or [42:18](#).

When Voting Members:

- Must be physically present and viva voice (oral or electronic machine displaying vote and identifying who cast the vote);
- May not utilize proxy voting unless the law specifically authorizes it; and
- May not use secret balloting, straw polling, and other means of circumventing a public vote.

All votes shall be recorded in the minutes, journal, or other official, written minutes of the body.

Public Participation/ Commenting

Public entities shall afford a public commenting period in all meetings prior to action being taken on agenda items which require a vote.

School boards must afford a separate public commenting period prior to action on each individual agenda item.

R.S. 42:14(E) enact by Act No. 393 of the 2023 Regular Session

1. Each public body that has the capability to allow any member of the public with a disability recognized by the Americans with Disabilities Act or a designated caregiver of such person to participate in its public meetings via teleconference or video conference (as defined by [R.S. 42:17.2](#)) shall adopt reasonable rules, regulations, and procedures to regulate and facilitate participation via teleconference or video conference for any such person who prior to the public meeting requests the accommodation.
2. Each public body that does not have the capability to allow any member of the public with a disability recognized by the Americans with Disabilities Act or a designated caregiver of such person to participate in its public meetings via teleconference or video conference (as defined by [R.S. 42:17.2](#)) shall adopt reasonable rules, regulations, and procedures to facilitate viable alternative methods for a member of the public with a disability recognized by the Americans with Disabilities Act or a designated caregiver of such a person who so requests to participate in its public meetings.
3. The requirements of the Subsection shall not be applicable during an executive session held in accordance with law, during any public meeting that is sequestered in accordance with law, or to any public body included in R.S. 42:17.2(I).
4. State agencies as defined by R.S. 49:951 shall promulgate rules pursuant to the Administrative Procedures Act to implement the Subsection.

R.S. 42:15

- A. Notwithstanding any other law to the contrary, each school board, except as provided in Subsection B of this Section, shall allow public comment at any meeting of the school board prior to taking any vote. The comment period shall be for each agenda item and shall precede each agenda item.
- B. The Orleans Parish School Board, at any meeting of the school board, shall provide an opportunity for public comment subject to reasonable rules, regulations, and restrictions as adopted by the school board.

C. For purposes of this Section, a comment period for all comments at the beginning of a meeting shall not suffice to meet the requirements of Subsection A or Subsection B of this Section.

R.S. 42:17.1

A. Notwithstanding any other provision to the contrary, a public body may conduct and its members may attend and participate in a public meeting via electronic means, provided:

1. The governor has declared a state of emergency or disaster involving a geographic area within the jurisdiction of the public body and the nature of the emergency or disaster would cause a meeting of the public body to be detrimental to the health, safety, or welfare of the public.
2. The presiding officer of the public body certifies on the notice of the meeting that the agenda of the meeting is limited to one or more of the following:
 - Matters that are directly related to the public body's response to the disaster or emergency and are critical to the health, safety, or welfare of the public.
 - Matters that if they are delayed will cause curtailment of vital public services or severe economic dislocation and hardship.
 - Matters that are critical to continuation of the business of the public body and that are not able to be postponed to a meeting held in accordance with the other provisions of the Open Meetings Law due to a legal requirement or other deadline that cannot be postponed or delayed by the public body.
 - Other matters that are critical or time-sensitive and that in the determination of the presiding officer should not be delayed; however, such matters shall not be considered at the meeting unless the members of the body present at the meeting approve the consideration of the matters by a two-thirds vote.
3. The public body and its presiding officer comply with all of the requirements of this Section.
4. No later than twenty-four hours prior to a meeting conducted pursuant to the provisions of this Section, the public body shall provide for all of the following:
 - a. The notice and agenda for the meeting, which shall be posted on the website of the public body, emailed to any member of the public or the news media who requests notice of meetings of the public body, and widely distributed to every known news media outlet that broadcasts or publishes news within the geographic area within the jurisdiction of the public body.
 - b. Detailed information regarding how members of the public may participate in the meeting and submit comments regarding matters on the agenda, which information shall be posted on the website of the public body, emailed to any member of the public or the news media who requests notice of meetings of the public body, and widely distributed to every known news media outlet that broadcasts or publishes news within the geographic area within the jurisdiction of the public body.
5. For each meeting conducted pursuant to this Section:
 - a. The public body shall provide a mechanism to receive public comment electronically both prior to and during the meeting.

- b. The public body shall properly identify and acknowledge all public comments during the meeting and shall maintain those comments in its record of the meeting.
- c. The presiding officer of the public body shall ensure that each person participating in the meeting is properly identified.
- d. The presiding officer shall ensure that all parts of the meeting, excluding any matter discussed in executive session, are clear and audible to all participants in the meeting including the public.

R.S. 42:17.2.1

Board Participation

- Applies to all state and local public bodies as defined in Open Meetings Law (R.S. 42:13(A)(3)) *except* the legislature and any parish board of election supervisors.
- Provides that a member of a public body who has a disability recognized by the ADA *shall* be allowed to participate and vote in a meeting via electronic means as defined in R.S. 42:17.2 (video or teleconference).
- Such a member's participation via electronic means shall also count towards the making of a quorum.
- Each public body is required to adopt rules, regulations and procedures to facilitate the requirements of R.S. 42:17.2.1(A).
- State agencies (as defined in R.S. 49:951) shall promulgate rules pursuant to APA.

R.S. 42:19

Notice

All public entities must provide written public notice of all of its meetings, unless exempt by specific statutory or constitutional law.

Written notice for regular meetings established by law, resolution, or ordinance must be given at the beginning of each calendar year.

Written notice must also be given no later than 24 hours, exclusive of weekends and legal holidays, before any regular, special, or rescheduled meeting.

Written notice must be placed no less than 24 hours, exclusive of weekends and legal holidays, prior to any meeting:

- Posted at the place of the meeting or the official office of the body; or
- Published in the official journal of the public body.

The notice must also be posted on the website (if there is one) no less than 24 hours, exclusive of weekends or legal holidays, immediately preceding the meeting.

Mail a copy of the written notice to members of the news media who request it.

The written notice must contain:

- Date, Time, and Location;
- Copy of the Agenda; and
- If an executive session will be held regarding a strategy session or negotiations for collective bargaining or litigation.

Agenda

Must:

- Include descriptive language;
- List each item separately; and
- Have no changes made within 24 hours, exclusive of weekends and legal holidays, preceding the meeting.

The public body may amend the agenda and take up additional matters during the meeting, but shall do so only after a unanimous vote of the members present.

Presiding officer shall read aloud a description of the item prior to action being taken.

R.S. 42:19.1

Provides additional notice requirements for public meetings in which a political subdivision is considering the proposal or the calling of certain tax proposition elections.

Written public notice must be published in the official journal no more than 60 days or less than 20 days prior to the meeting and announced during the course of a public meeting.

- Notice must provide the date, time and location.

Additional notice must be provided through hand delivery or email to each voting member of any governing authority of a political subdivision that is required to approve tax related measures previously adopted by another governing authority and to each state senator or representative in whose district all or a portion of the political subdivision is located.

If cancelled or postponed, an additional notice of the new meeting must be published at least 10 days prior to the new meeting.

R.S. 42:20

Minutes

Written minutes of **all** open meetings must be kept. It is often that the legal duty is prescribed to the Secretary, Clerk, etc.

The minutes must include:

- Date, time, and place of meeting;
- Members of the public body recorded as present or absent;
- The substance of all matters decided, and at the request of any member, a record, by individual member, of any votes taken; and
- Any other information that the public body requests be included or reflected in the minutes.

Minutes are a public record and must be made available within a reasonable time after the meeting, except as otherwise provided for by law.

Minutes need not be verbatim but should provide sufficient description to a reader as to what matters were considered, the outcome of votes, and identify that all legal procedures were complied with on taking up and adopting the matter.

Municipalities, Parish Governing Authorities, School Boards, and other political subdivisions are required to publish their minutes in their official journal according to [R.S. 43:143](#) or [43:171](#).

If the public body has a website, they must publish their minutes online within 10 days from their publication in the official journal and must be maintained online for at least 3 months.

If the public body is not required to publish its minutes in an official journal, then it must post the minutes online within a reasonable time after the meeting.

[R.S. 42:23](#)

Public Participation/ Recording

All of the proceedings in a public meeting, with the exception of proceedings held in an executive session, may be video or tape recorded, filmed, or broadcast live.

The public entity shall establish standards for the use of lighting, recording or broadcasting equipment to ensure proper decorum in the meeting.

Nonelected boards or commissions which have the authority to levy a tax shall video or audio record, film, or broadcast live all proceedings of their public meetings, except for those as part of an executive session.

[R.S. 33:9099.2](#), enacted by Act 338 of the 2014 Regular Session, exempts the governing authorities of crime prevention and security districts, improvement districts, or other districts created by or pursuant to Chapter 29 of Title 33 of the revised statutes from the requirements of R.S.42:23(A), which otherwise would require an unelected board with the power to levy taxes to record the proceedings of their minutes.

Violations of the Open Meetings Law

Actions taken in violation of the Open Meetings Law may be voidable if legal action is commenced within 60 days of the action

Civil Penalties of up to \$500 per violation may also be assessed, as a personal liability of the violator.

REASSESSMENT

Art. VII, §18(F) of the La Const.*

Requires all property subject to taxation to be reappraised and valued at least once every four (4) years.

*Reassessment is done under the authority of each parish Assessor and/or the Louisiana Tax Commission.

Art. VII, §23 (B)**(C) and (D) of the La Const.

(B)**Mandates the adjustment of ad valorem taxes either upward or downward depending on property values.

(C) Authorizes increase in the millage rates after reassessment but not in the excess of the prior year's maximum millage.

(D) Reassessment does not apply to millages levied for the payment of general obligation bonds.

**Using assessed values calculated by the Assessors, the Legislative Auditor's Office adjusts the millage rates.

Reassessment Results:

Decrease in taxable property value-

- Millage rate will increase so as to receive the same dollars as was received the previous year.

Increase in the taxable property value-

- Millage rate will decrease so as to receive the same dollars as was received the previous year.

Taxable property values stay the same-

- No adjustment will be made to the millage rate.

Property Affected by Reassessment:

All property is subject to taxation except:

- Bond millages; and
- New or "renewed" millages for that reassessment year.

New property going on the tax rolls for the first time will not be included in the taxable property valuation.

Each millage rate is adjusted individually.

INCREASED PROPERTY VALUE

Current Millage Rates				
4.000 Mills 2019 Millage Levied		4.000 Mills Maximum Authorized Levy		
Reassessment Values				
		Taxable Property Valuation 2019	→	\$1,357,757,389.00
		2020 TAX ROLLS AS ADJUSTED BY REAPPRAISAL/REASSESSMENT (Previous year's roll, revalued)	→	\$1,449,576,789.93
\$91,819,400.93 Increase		Taxable Property Valuation after Reappraisal/Reassessment		
		Taxes Levied - Taxpayer	\$5,431,029.56	
		Taxes Levied Maximum Authorized	\$5,431,029.56	
Adjusted Millage Rates				
3.750 2020 Adjusted Millage after Reappraisal/Reassessment	or	3.750 Adjusted Maximum Millage	or	4.000 Maximum Authorized Levy (Prior Year's)

DECREASED PROPERTY VALUE

Current Millage Rates			
5.000 Mills 2019 Millage Levied		5.000 Mills Maximum Authorized Levy	
Reassessment Values			
		Taxable Property Valuation 2019	→ \$94,513,390.00
		2020 TAX ROLLS AS ADJUSTED BY REAPPRAISAL/REASSESSMENT (Previous year's roll, revalued)	→ \$90,468,993.00
\$4,044,397.00 Decrease		Taxable Property Valuation after Reappraisal/Reassessment	
		Taxes Levied - Taxpayer	\$472,566.95
		Taxes Levied Maximum Authorized	\$472,566.95
Adjusted Millage Rates			
5.220 2020 Adjusted Millage after Reappraisal/Reassessment	or	5.220 Adjusted Maximum Millage	

NO SIGNIFICANT CHANGE IN PROPERTY VALUES

Current Millage Rates			
5.440 Mills 2019 Millage Levied		5.440 Mills Maximum Authorized Levy	
Reassessment Values			
	Taxable Property Valuation 2019	→	\$56,209,890.00
	2020 TAX ROLLS AS ADJUSTED BY REAPPRAISAL/REASSESSMENT (Previous year's roll, revalued)	→	\$56,241,005.00
\$31,115.00 Increase		Taxable Property Valuation after Reappraisal/Reassessment	
	Taxes Levied - Taxpayer		\$305,781.80
	Taxes Levied Maximum Authorized		\$305,781.80
Adjusted Millage Rates			
5.440 2020 Adjusted Millage after Reappraisal/Reassessment	or	5.440 Adjusted Maximum Millage	or
		5.440 Maximum Authorized Levy (Prior Year's)	

NOTICE REQUIREMENTS WHEN NOT ROLLING FORWARD

Applicable Laws:

[R.S. 42:11 – 28 \[R.S. 42:11, et seq.\]](#) Open Meetings Law

- All public bodies shall give written public notice of any regular, special, or rescheduled meeting no later than twenty-four hours, exclusive of Saturdays, Sundays, and legal holidays, before the meeting.
- Every meeting of any public body shall be open to the public unless closed pursuant to [R.S. 42:16](#), [R.S. 42:17](#), and [R.S. 42:18](#).
- All votes by members of the public body shall be viva voice (oral or electronic machine displaying vote and identifying who cast the vote) and entered into the minutes of the meeting.
- Public bodies are prohibited from utilizing any manner of proxy voting procedure, secret balloting, or any other means to circumvent the intent of the Open Meetings Law.
- Public bodies shall allow a public comment period at any point in the meeting prior to action on an agenda item upon which a vote is to be taken. The governing body may adopt reasonable rules and restrictions regarding such comment period.
- Before the public body may take any action on the item, the presiding officer or his designee shall read aloud the description of the item.
- **IF** the public meeting is being held by electronic means under the provisions of R.S. 42:17.1 (**and only** after a gubernatorially declared state of emergency or disaster) the presiding officer certifies that the required certification and language have been properly noticed. See Question 26 of the [LLA's Open Meeting Law FAQ](#) for sample certification.
- For exceptions to these requirements, see the Open Meetings Law.

Notice Requirements for Public Meeting

- Written public notice is required no less than 24 hours before the public meeting.
- Written public notice shall include:
 - Full and complete meeting agenda;
 - The agenda shall not be changed less than 24 hours prior to the meeting.
 - Each item on the agenda shall be listed separately and described with reasonable specificity.
 - Date of the meeting;
 - Time of the meeting;
 - Place or location where the meeting will be held.

- Notice of the public meeting may be:
 - Posted at the principal office of the public body, or if no such office exists, at the building in which the meeting is to be held; **OR**
 - Published in the official journal of the publicbody.

In addition to the posting or publishing requirements, the public body shall post the notice on their internet website.

Additional Agenda Requirements (during actual meeting)

- The presiding officer or designee must read aloud the description of each agenda item before any action is taken.
- A public comment period must be allowed at any point in the meeting prior to action on any agenda item upon which a vote is to be taken.
- The public body may adopt reasonable rules and restrictions regarding such comment period.

General Notice Requirements

- Agenda must be clear as to what the public body is doing in the meeting.
- Action verbs are required for millage rate adoption so the public will be completely informed that millage rates will be adopted during the meeting. Examples of action verbs: adopt, fix, set, establish, etc.
- If category headings are used on the agenda, list the items below the heading or include the word “None.”
- Millage adoption must take place in a public meeting.
- Date of posting and time must be shown to provide evidence that at least 24 hours’ notice was given to the public.
- If the notice/agenda of the public meeting is published in the official journal of the public body, the full tear sheet must be furnished. The full tear sheet of the newspaper will show the name of the paper, the date of publication, and the advertisement. The full meeting agenda in this case.
- The legislative auditor requests that the public body prepare the notice/agenda on letterhead, if possible. This is not mandatory.
- If the notice/agenda is not prepared on letterhead, clearly show the name of the taxing district.
- The notice of public meeting does not have to be signed; however, a contact person should be listed for informational purposes.

DOCUMENTS REQUIRED WHEN NOT ROLLING FORWARD

Documents required (these will be submitted to the Legislative Auditor for approval)

- Notice of Public Meeting, including the full meeting agenda;
- One Ordinance or Resolution (sample forms available on LLA website);
- Affidavit;
- Notary datasheet; and
- **Certification - IF** the public meeting was held by electronic means under the provisions of R.S. 42:17.1 (**only** after a gubernatorially declared state of emergency or disaster). The presiding officer certifies that the required certification and language have been properly noticed. See Question 26 of the [LLA's Open Meeting Law FAQ](#) for sample certification.

Requirements for the Resolution or Ordinance

- One resolution or ordinance;
- Requires a simple majority votes of members present;
- Must be signed by an authorized person;
- Must show the date of adoption;
- Adoption must correspond with the notice of meeting date;
- Must reflect a complete vote count including:
 - Yeas
 - Nays
 - Absent
 - Abstained;
- Must adopt a specific millage rate(s); and
- All millages may be adopted in one resolution or ordinance.

Requirements for the Affidavit

- A sworn statement required by the Legislative Auditor to be assured by the public body the meeting was properly held.
- Affiant is attesting all of the notice requirements prescribed by the Open Meetings Law have been met.
- The blanks to be completed on the affidavit are describing the public meeting was held in compliance with the Open Meetings Law; therefore, the required date, time and place of meeting should correspond with the notice of public meeting.
- Affiant is attesting that required notices are attached.
- Name of affiant must be set forth in the affidavit.

- Affiant’s signature is required.
- Affiant must sign in the presence of the notary.
- Notary is required by [R.S. 35:12](#) to type, print, or stamp his or her name as commissioned with the Secretary of State.

Notary Datasheet

- Go to the Secretary of State’s website, www.sos.la.gov, to obtain the datasheet.
- Confirm the notary typed, printed or stamped as commissioned.
- Confirm the notary’s identification number or bar roll number.
- Confirm the notary’s status is “Active,” no other status will be accepted.
- Print and attach a copy of the Notary Detailed Datasheet on the notary signing the affidavit.

NOTICE REQUIREMENTS WHEN “ROLLING FORWARD”

Roll forward only occurs when an increase in property values adjusts millage rates downward, and the taxing district wants to roll back up to the “prior year’s maximum” (aka maximum authorized millage) or somewhere in between.

A public **hearing** is required for the roll forward AND a public **meeting** is required to adopt the millage.

Art. VII, § 23(C) of the La Const.

- Two separate publications are required no less than 30 days before the public hearing;
- Publications shall include [but not be limited to] the date, time, place and subject matter of public hearing;
- Publications shall be published on two separate days in the official journal and in another newspaper with a larger circulation within the taxing authority, if there is one.

R.S. 47:1705(B)

- Public hearings will be held in accordance with the Open Meetings Law.
- Additional notice requirements for increasing millage rates without further voter approval, apply to all parishes except Rapides.
- Publications shall contain a statement:
Tax recipient body intends to consider levying additional or increased millage rates without further voter approval.
- Publications shall be published on two (2) separate days in the official journal and in another newspaper with a larger circulation within the taxing authority, if there is one.
- The second publication in the official journal and in the newspaper with a larger circulation within the taxing authority, if applicable, has to have at least 30 days from the date of the second publication to the hearing date.
- The Louisiana Tax Commission shall prescribe publication requirements which shall include:
 - Placement in a prominent section of the newspapers;
 - Placement cannot be in the classified advertisement or public notice sections of the newspapers;
 - Formatted in a box with a bolded outline;
 - A size of not less than 2 inches by 4 inches (2” x 4”);
 - Print in bold face type;

- Publication charges by official journal shall not be in excess of charges for regular commercial advertising; and
- Failure to timely publish renders the millage null, void and of no effect.

Sample Publication

Notice is hereby given pursuant to Article 7, Section 23(C) of the Louisiana Constitution and R.S. 47:1705(B) that a public **hearing** of Recreation District No. 3 in East Baton Rouge Parish will be held at its regular meeting place in Room 112 of the Chase Bank Building, located at 2450 Corporate Boulevard, Baton Rouge, LA on Tuesday, May 25, 2021 at 5:00 p.m. to consider levying additional or increased millage rates without further voter approval or adopting the adjusted millage rates after reassessment and rolling forward to rates not to exceed the prior year's maximum. The estimated amount of tax revenues to be collected in the next year from the increased millage is \$86,421.24, and the amount of increase in taxes attributable to the millage increase is \$6,830.75.

- Tax recipient body shall provide the assessor in its parish the date, time, and place of the pending public hearing.
- Assessor shall maintain a list of all pending hearings in his parish.
- Assessor may publish such hearing dates on his website.
- Tax recipient body shall issue a press release to newspapers with substantial distribution within the parish of the tax recipient's jurisdiction **AND** to area broadcast media.

Additional notice requirements were added by Act 498 of the 2009 Regular Session, amending R.S. 47:1705(B)(2)(c). These requirements apply to all parishes, except Rapides.

- On the first day of publication, occurring no less than 30 days before the public hearing date, the tax recipient body must post the notice of public hearing on their Internet website, if there is one.
- The internet posting shall remain active until action has been taken to approved or disapprove or action has been abandoned on the proposed millage increase.

Additional notice requirements were added by Act 1027 of the 2010 Regular Session, amending R.S. 47:1705(B)(2)(c)(i). These requirements apply to all parishes, except Rapides.

- The publications to consider levying additional or increased millage rates without further voter approval shall contain:

- An estimate of the amount of tax revenues to be collected in the next tax year from the increased millage as compared to the amount of tax revenue for the current year, AND
- The amount of increase in taxes attributable to the millage increase.
- For purposes of the Internet publication only, the notice shall contain a recitation of the current budget of the taxing authority.

R.S. 47:1705.1 enacted by Act 258 of the 2013 Legislative Session and re-enacted by Act 488 of the 2022 Legislative Session

- Requires any taxing authority with a nonelected board and in any parish with a population between 245,000 and 265,000 to coordinate date, time and place for all public hearings in which they seek a millage increase. The parish governing authority shall establish a schedule of specific dates and times for the conduct of the public hearings and public meetings. At the discretion of the parish governing authority, public hearings and public meetings on the same date shall be scheduled sequentially in a manner which allows for the maximum opportunity for taxpayer attendance to the greatest degree practicable. Further, the schedule shall be configured to facilitate the opportunity for an interested property owner from a particular geographic area to be in attendance regarding consideration of various taxing authorities' proposed increases in millages that affect his property.

Subsequent Meeting

- If the public hearing to consider levying additional or increased millage is cancelled or postponed, OR if the proposal was considered at the public hearing without action or vote, then, any future hearing to consider such proposal shall be advertised and publicized as required in R.S. 47:1705(B) except that no newspaper advertisement shall be required.
- For each subsequent public hearing from the newspaper advertised hearing date, the tax recipient body shall again:
 - Provide the assessor with the date, time and place of it pending hearing;
 - Assessor shall maintain a list of the pending hearing dates;
 - Assessor may publish the hearing dates on his website;
 - Issue a press release to newspapers with substantial distribution within the parish of recipient's jurisdiction; and
 - Issue a release to area broadcast media.

R.S. 42:11 – 28 [R.S. 42:11, et seq.] Open Meetings Law

- All public bodies shall give written public notice of any regular, special, or rescheduled meeting no later than twenty-four hours, exclusive of Saturdays, Sundays, and legal holidays, before the meeting.
- Every meeting of any public body shall be open to the public unless closed pursuant to R.S. 42:16, R.S. 42:17, and R.S. 42:18.
- All votes by members of the public body shall be viva voice (oral or electronic machine displaying vote and identifying who cast the vote) and entered into the minutes of the meeting.

- Public bodies are prohibited from utilizing any manner of proxy voting procedure, secret balloting, or any other means to circumvent the intent of the open meetings law.
- Public bodies shall allow a public comment period at any point in the meeting prior to action on an agenda item upon which a vote is to be taken. The governing body may adopt reasonable rules and restrictions regarding such comment period.
- Before the public body may take any action on the item, the presiding officer or his designee shall read aloud the description of the item.
- **IF** the public meeting (and/or public hearing) is being held by electronic means under the provisions of R.S. 42:17.1 (**and only** after a gubernatorially declared state of emergency or disaster), the presiding officer certifies that the required certification and language have been properly noticed. See Question 26 of the [LLA's Open Meeting Law FAQ](#) for sample certification.

Notice Requirements for Public Hearing

- Written public notice (with specific language and formatting) must be published twice in the official journal and twice in a newspaper with a larger circulation, if there is one, no less than 30 days before the public hearing.
- Written public notice is required no less than 24 hours before the public hearing.
- Written public notice shall include:
 - Full and complete hearing agenda;
 - ✓ The agenda shall not be changed less than 24 hours prior to the hearing;
 - ✓ Each item on the agenda shall be listed separately and described with reasonable specificity;
 - Date of the hearing;
 - Time of the hearing; and
 - Place or location where the hearing will be held.
- Notice of the public hearing may be:
 - Posted at the principal office of the public body, or if no such office exists, at the building in which the meeting is to be held; OR
 - Published in the official journal of the public body.

In addition to the posting or publishing requirement, the public body shall post the notice on their internet website.

Notice Requirements for Public Meeting

- Written public notice is required no later than 24 hours before the public meeting.
- Written public notice shall include:
 - Full and complete meeting agenda;

- ✓ The agenda shall not be changed less than 24 hours prior to the meeting;
- ✓ Each item on the agenda shall be listed separately and described with reasonable specificity.
- Date of the meeting;
- Time of the meeting; and
- Place or location where the meeting will be held.
- Notice of the public meeting may be:
 - Posted at the principal office of the public body, or if no such office exists, at the building in which the meeting is to be held; OR
 - Published in the official journal of the public body.

In addition to the posting or publishing requirement, the public body shall post the notice on their internet website.

Additional Agenda Requirements (during actual meeting)

- Presiding officer or designee must read aloud the description of each agenda item before any action is taken.
- Allow a public comment period at any point in the meeting prior to action on any agenda item upon which a vote is to be taken.
- The public body may adopt reasonable rules and restrictions regarding such comment period.

General Notice Requirements

- Agenda must be clear as to what the public body is doing in the meeting;
- Action verbs are required for millage rate adoption so the public will be completely informed that millage rates will be adopted during the meeting. Examples of action verbs: adopt, fix, set, establish, etc;
- If category headings are used on the agenda, list the items below the heading or include the word "None;"
- Millage adoption must take place in a public meeting;
- If the notice/agenda of the public meeting is posted, the date of posting and time must be shown to provide evidence that at least 24 hours' notice was given to the public;

- If the notice/agenda of the public meeting is published in the official journal of the public body, the full tear sheet must be furnished. The full tear sheet of the newspaper will show the name of the paper, the date of publication, and the advertisement. The full meeting agenda in this case;
- The legislative auditor requests that the public body prepare the notice/agenda on letterhead, if possible. This is not mandatory;
- If the notice/agenda is prepared on letterhead, the “place” of meeting still has to be set forth in the agenda;
- If the notice/agenda is not prepared on letterhead, clearly show the name of the taxing district;

DOCUMENTS REQUIRED WHEN “ROLLING FORWARD”

Remember a public hearing and a public meeting are required when rolling forward.

Applicable Laws:

Article VII, §23(C) of the LA Constitution requires:

- Two-thirds vote of the total membership of a taxing authority without further voter approval.

R.S. 47:1705(B)(1)(a) requires:

- Two-thirds vote of the total membership of a taxing authority without further voter approval.

R.S. 47:1705(B)(2)(a) requires:

- An ordinance or resolution which shall set forth and designate the adjusted millage rate.

R.S. 47:1705(B)(2)(b) requires:

- Another separate ordinance or resolution which shall set forth and designate not only the increased millage rate but also the adjusted millage rate.

Documents required (these will be submitted to the Legislative Auditor for approval)

- Notice of Public Hearing, including the complete agenda;
- Notice of Public Meeting, including the complete agenda;
- Two Ordinances or Resolutions;
- Affidavit;
- Notary datasheet;
- **Certification IF** the public meeting (and/or public hearing) was held by electronic means under the provisions of R.S. 42:17.1 (**only** after a gubernatorially declared state of emergency or disaster). The presiding officer certifies that the required certification and language have been properly noticed. See Question 26 of the [LLA’s Open Meeting Law FAQ](#) for sample certification.

All other notices and documentation required to roll forward are to be kept by the taxing authority. **Important note:** the required publications, as well as all other documentation, will be subject to audit by the Tax Review Officer and must be made available upon request.

Requirements for the Resolution or Ordinance

- Two separate resolutions or ordinances
 - First resolution or ordinance
 - ✓ Requires a simple majority vote of members present;
 - ✓ Must set forth and designate the adjusted millage rate determined at reassessment;
 - ✓ All adjusted millage rates may be set forth and designated in one resolution or ordinance.
 - Second resolution or ordinance
 - ✓ Requires 2/3 vote of the total membership of the board;
 - ✓ Must set forth and designate the adjusted millage rate determined at reassessment AND the increased rate being levied for the current tax year;
 - ✓ All other millage rates that are NOT subject to the roll forward but are being levied may be levied under the current year column. These will not have an adjusted millage rate.

Both resolutions and ordinances shall:

- Be signed by an authorized person;
- Show the date of adoption. This must correspond with the meeting date;
- Reflect a complete vote count, including:
 - Yeas;
 - Nays;
 - Absent;
 - Abstained.

Requirements for the Affidavit

- A sworn statement required by the Legislative Auditor to be assured by the public body the meeting was properly held.
- Affiant is attesting all of the notice requirements prescribed by the Open Meetings Law have been met.
- The blanks to be completed on the affidavit are describing the public meeting was held in compliance with the Open Meetings Law; therefore, the required date, time and place of meeting should correspond with the notice of public meeting.
- At the statement ‘Roll Forward Occurred,’ mark “Yes.”
- Affiant is attesting that all requirements to roll forward (or increase millage rates) were done by the taxing authority.
- Affiant is attesting that **all** requirements of Article VII, §23(C) of the Louisiana Constitution, Revised Statute 47:1705(B) and Revised 42:11-28 were met.
- Name of affiant must be set forth in the affidavit.
- Affiant’s signature is required.
- Affiant must sign in the presence of the notary.
- Notary is required by [R.S. 35:12](#) to type, print, or stamp his or her name as commissioned with the Secretary of State.

Notary Datasheet

- Go to the Secretary of State’s website, www.sos.la.gov, to obtain the datasheet.
- Confirm the notary typed, printed or stamped as commissioned.
- Confirm the notary’s identification number or bar roll number.
- Confirm the notary’s status is “Active,” no other status will be accepted.
- Print and attach a copy of the Notary Detailed Datasheet on the notary signing the affidavit.

TYPES OF AD VALOREM TAXES

Types of Millages a/k/a Taxes

- Constitutional
- Statutory
- Voter-approved

Constitutional Millage

- Some examples of millage rates authorized by the Constitution are:
 - [Art. VI, § 27\(A\)](#) authorizes municipalities to levy 7.0 mills for general purposes;
 - [Art. VI, § 26\(A\)](#) authorizes parish governing authorities to levy 4.0 mills for general purposes;
 - [Art. VIII, §13\(C\)](#) authorizes school board to levy 5.0 mills for maintenance.

Statutory Millage

- Millage that is authorized by the Legislature to be levied by a taxing authority. Some millages have specific rates set forth in the statutes, and some millages are determined by a formula. Examples of millage rates authorized by the statutes are:
 - [R.S. 15:1099.5](#) authorizes a governing authority that enters into a program for juvenile justice to levy a specific millage for a number of years.
 - [R.S. 47:1925.2](#) authorizes the creation of assessment districts and a formula to determine the millage rate to be levied initially.
- It is the responsibility of the taxing authority to furnish the assessor and the legislative auditor with the Act that creates a tax. The tax will not be added to the tax roll without it.

Voter-Approved Millage

- Millages that are authorized by a majority of the electors in that taxing district.
- The State Bond Commission and the Secretary of State approve the proposition before it goes to the voters.
- The proposition will contain, but is not limited to:
 - The millage to be levied;
 - The purpose of the tax;
 - A term;
 - A beginning date;
 - A recitation of the dollars to be collected in one year from the tax.
- Propositions voted on for bonds will not have a specific millage, but will have an amount not to exceed an issue value, as well as other criteria.

- After the tax passes, the taxing district will canvass the votes and prepare a procès verbal showing the election results.
- In addition to all requirements, [R.S. 18:1293](#) requires the procès verbal to include a copy of the notice of election and proof of publication.
- The procès verbal will be recorded by the Secretary of State and the mortgage records of the parish of the taxing district.
- The taxing authority or its bonding attorney will forward a copy of the recorded procès verbal to the legislative auditor.

Maximum Millage Report

- A report showing all millages for each parish and the municipalities therein is available on the LLA website and at the assessors' secured site. This report is to be used for informational purposes only. It is not mandated by law.
- The report shows information about the millages approved to be levied by a taxing authority including the expiration date of the voter-approved millages.
- The report is updated each year as soon as the previous tax year is concluded, usually during February or March.
- It is the responsibility of the taxing authority to renew or put the proposition before the voter to continue a tax.
- If an election is held and the proposition fails, the Louisiana Constitution requires a 6 month waiting period before putting it on the ballot again, unless there is an emergency.

ACCESS TO INFORMATION

Louisiana Legislative Auditor's (LLA's) Web site

- www.lla.la.gov
- Under "Resources," click "Assessors & Millages"

Information Available at Assessors & Millages Web page

- Millage Workshop Schedule
- Forms
- Maximum Millage Reports and Legend
- Pension Fund Reports (7 retirement systems)
- Educational Materials
 - FAQs – Tax Review
 - FAQs – Legal
 - Time Table for Ad Valorem Taxes
- Other Information and Links

Information Available at Legal Assistance

- [Open Meeting FAQ](#)
- Other Information and Links

Secretary of State's Web site

<http://www.sos.la.gov/>

LLA's Tax Review Officer, Jo Ann Garrison

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- Telephone: (225) 339-3940
- Fax: (225) 388-4147
- Physical Address: 1600 North Third Street, Baton Rouge, La 70802
- Mailing Address: P. O. Box 94397, Baton Rouge, La 70804-9397